RAS 8698 Official Transcript of Proceedings

NUCLEAR REGULATORY COMMISSION

DOCKETED USNRC

October 25, 2004 (3:19PM)

Title:

Exelon Early Site Permit

OFFICE OF SECRETARY
RULEMAKINGS AND
ADJUDICATIONS STAFF

Docket Number:

52-007-ESP

Location:

(telephone conference)

Date:

Tuesday, October 19, 2004

Work Order No.:

NRC-55

Pages 430-449

NEAL R. GROSS AND CO., INC. Court Reporters and Transcribers 1323 Rhode Island Avenue, N.W. Washington, D.C. 20005 (202) 234-4433

1	UNITED STATES OF AMERICA		
2	NUCLEAR REGULATORY COMMISSION		
3	* * * *		
4	ATOMIC SAFETY AND LICENSING BOARD PANEL		
5	PRE-HEARING CONFERENCE CALL		
6	* * * *		
7			
8	************		
9	IN THE MATTER OF: *		
10	EXELON GENERATION COMPANY, * Docket No.		
11	LLC * 52-007-ESP		
12	(Early Site Permit for *		
13	Clinton ESP Site) *		
14	*************		
15	Tuesday, October 19, 2004		
16	Teleconference		
17	The above-entitled matter came on for		
18	hearing, pursuant to notice, at 11:00 a.m.		
19			
20	BEFORE:		
21	PAUL B. ABRAMSON, Chairman		
22	ANTHONY J. BARATTA, Administrative Judge		
23	DAVID L. HETRICK, Administrative Judge		
24			
25			
	NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS		

1323 RHODE ISLAND AVE., N.W. (202) 234-4433 WASHINGTON, D.C. 20005-3701

www.nealrgross.com

1	APPEARANCES	:
2		On Behalf of the Licensee:
3		STEVEN P. FRANTZ, ESQ.
4		PAUL M. BESSETTE, ESQ.
5	of:	Morgan, Lewis & Bockius LLP
6		1111 Pennsylvania Ave., NW
7		Washington, DC 20004
8		Phone: (202) 739-5460
9		Fax: (202) 739-3001
10		On Behalf of the Intervenor:
11		HOWARD A. LEARNER, ESQ.
12		SHANNON FISK, ESQ.
13	of:	Environmental Law and Policy Center
14		35 E. Wacker Dr., Suite 1300
15		Chicago, IL 60601
16		Phone: (312) 673-6500
17		Fax: (312) 795-3730
18		On Behalf of the NRC:
19		MAURI LEMONCELLI, ESQ.
20		ANN P. HODGDON, ESQ.
21	of:	Office of the General Counsel
22		Mail Stop O-15 D21
23		U.S. Nuclear Regulatory Commission
24		Washington, D.C. 20555-0001
25		Phone: (301) 415-1778
	(202) 234-4433	NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701 www.nealrgross.com

PROCEEDINGS

11:03 a.m.

Good morning. It's 11 a.m. Eastern Time. Washington time or New York time, depending on things, on Tuesday, October 19th. And we are convened in Docket 52-007-ESP which concerns the application of Exelon Generation Company for an on-site permit for Clinton. However, this conference call is to follow up on matters relating to the RAI issued by the Staff and answered by Exelon recently regarding Intervenor's contention EC3.1.

I wanted to note in our last conference call that this Board is required to consult with you in issuing a scheduling order as soon as practicable and that's what we'd like to focus on after we hear the reactions of the Staff and the Intervenor's to the Applicant's responding to the RAI.

The other Members of the Board are Dr. Anthony Baratta, B-A-R-A-T-T-A, who is here with me at NRC Headquarters; and Dr. David Hetrick, H-E-T-R-I-C-K, who is joining us once again by teleconference from sunny Arizona.

Let's now get on the record the names and affiliations of the other participants in this

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

医牙囊性囊肿 医皮皮皮质 经自由的 医皮肤的 医动物性乳 医皮肤病 医皮肤的 化二氯化甲基酚 医髓膜 化二氯甲基丁基酚基酚 医克拉氏菌虫病

(202) 234-4433

conference call. I'd like to ask you for the benefit 1 2 of the Court Reporter to indicate who is present from your side and spell the names of those folks. 3 Let's start with counsel for Exelon. 4 5 Would you introduce yourself and those who are 6 participating on behalf of the Applicant? 7 MR. FRANTZ: This is Steve Frantz, F-R-A-N-T-Z. And I have with me Paul Bessette, B-E-S-S-E-T-8 9 We're from Morgan Lewis and we're counsel for T-E. 10 Exelon. JUDGE ABRAMSON: And there's nobody for 11 the Applicant other than the counsel? 12 13 MR. FRANTZ: That's correct. 14 JUDGE ABRAMSON: Okay. Staff? 15 MS. LEMONCELLI: Good morning. This is 16 Mauri Lemoncelli with the NRC Staff. Let me spell 17 that. M-A-U-R-I L-E-M-O-N-C-E-L-I. I have with me 18 Ann Hodgdon, H-O-D-G-D-O-N. And Sama Zipkin, Z-I-P-K-19 I-N. In addition to the Staff, we have Tom Kenyon, K-20 E-N-Y-O-N, Senior Project Manager at the Clinton ESP. JUDGE ABRAMSON: Thank you. And counsel 21 22 for the Intervenors? 23 MR. FISK: This is Shannon Fisk, S-H-A-N-N-O-N F-I-S-K. And Howard Learner. Environmental Law 24 25 and Policy Center.

1	MR. LEARNER: Howard Learner, L-E-A-R-N-E-
2	R.
3	JUDGE ABRAMSON: Okay, for the
4	Intervenors, is there anybody else on the call?
5	MR. LEARNER: No.
6	JUDGE ABRAMSON: Okay, great. Then let's
7	get started. I'd like to begin by asking Staff if
8	they've had time to digest the Applicant's responses
9	to the RAI and whether the Staff finds these responses
10	complete or do they expect to have to follow-up with
11	further RAIs on it.
12	MS. LEMONCELLI: Your Honor, we have had
13	the opportunity to take a look at the RAIs, although
14	the Staff is currently reviewing the answer to RAI.
15	At this point in time, we're not sure if we need to
16	follow up with additional RAIs. We're still reviewing
17	the answers.
18	JUDGE ABRAMSON: When do you think you'll
19	have that?
20	MS. LEMONCELLI: Perhaps three to four
21	weeks, Your Honor. This is a ballpark figure.
22	JUDGE ABRAMSON: Okay. Well, as we all
23	know, the main purpose of giving us some time was for
24	the Intervenor to take a look at them so they could
25	decide whether or not they want to continue their

2 Where are we on that, Mr. Fisk and Mr. 3 Learner? MR. LEARNER: Your Honor, this is Howard 4 5 While we respect what the Applicant has Learner. submitted, we believe that it's not yet adequate. We 6 7 believe there are some serious questions here in terms of as the contention has been admitted, we believe 8 9 that the combination of wind power, solar power, clean 10 coal and other renewable energy resources does indeed 11 form a better, faster, cheaper and safer alternative 12 and we believe we ought to be able to go forward to 13 present our case on that. As I believe you know, we have pending 14 15 before the Commission, the interlocutory motion. that were accepted and granted, then we believe energy 16 17 efficiency should be put into that combination as 18 well. JUDGE ABRAMSON: We understand 19 Yes. 20 there's the interlocutory. I have no information from 21 the Commission on what they're doing with that. 22 So I guess we just have to wait for that. But it sounds to me as if Staff is going to need some 23 24 time to keep looking at this and there may be further 25 RAIs, but then based on what you've seen, the

contention that this application is deficient.

1

1 Intervenors still feel that this response is insufficient, so we ought to talk about w.schedule for 2 3 discovery. 4 Now in our last conference call, 5 Intervenors indicated that it sounds like everybody agreed that this -- that it might make sense for this 6 7 to await the issuance of the final environmental 8 impact statement from the Staff. 9 What is your view of that -- let's go with 10 the Intervenors. Is that still something we should contemplate or should we go on with the discovery. 11 I'm sorry, Dr. Baratta? 12 JUDGE ADMINISTRATIVE BARATTA: Dr. 13 14 With respect to environmental 15 statement or environmental assessment, have you determined what you will be issuing? 16 I think Judge Baratta's 17 JUDGE ABRAMSON: question to the Staff is do we expect that the FEIS 18 have a broader reach than the Applicant's ER in terms 19 20 of these issues. MS. LEMONCELLI: Your Honor, this is Mauri 21 22 Lemoncelli for the Staff. May I have a moment to 23 confer with Mr. Kenyon? JUDGE ABRAMSON: Sure. 24 25 MS. LEMONCELLI: Thank you.

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

(Pause.)

MS. LEMONCELLI: Thank you, Your Honor. I just spoke with Mr. Kenyon and the Staff is still reviewing whether or not we'll be going beyond the scope of the ER. We're not sure at this point in time and as I indicated in our last answer, we're still reviewing the answers to RAIs.

I just would like to make one quick correction while I have the opportunity. In the fourth order for this telecon, dated September 30th, the Board indicated in part 2 on page 2 in hearing schedule that the FEIS is expected to be released in November of 2005. In the last telecon, I don't have the transcript with me, I believe we indicated it will be September 2005, that the Staff expects to complete the FEIS.

JUDGE ABRAMSON: Okay. Maybe I misread the transcript. But in any case, if it's September, that's helpful.

So let's see where we go with this. It sounds to me like the Staff doesn't yet know the scope of its FEIS. If the FEIS isn't going -- or is going to be out in September 2005, do we have an idea when the Staff might know the scope of the study is that it's going to issue? In other words, you're going to

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 spend three or four weeks looking at the responses to 2 the RAIs to try to determine whether you need more, 3 whether you need to issue further follow-up RAIs. 4 That sounds to me as if you're -- even if you issue 5 more RAIs or don't issue more RAIs, I'm not sure I understand what that would do to the 6 7 decision making process for the staff on when it would know what the scope of its FEIS would be. 8 9 When is the draft EIS going to be out? MS. LEMONCELLI: Your Honor, this is again 10 11 Mauri Lemoncelli for the Staff. At this point, we don't have a hard and fast determination on our 12 schedule. 13 If I could just have a moment once again, 14 15 please? 16 JUDGE ABRAMSON: Sure. 17 MS. LEMONCELLI: Thank you, Your Honor. (Pause.) 18 MS. LEMONCELLI: Your Honor, this is Ms. 19 20 Lemoncelli. Mr. Kenyon tells me that the writing 21 sessions of the Draft EIS are scheduled in November. It may now be scheduled for December. So I'll have to 22 adjust the schedule accordingly, and unfortunately, we 23 won't be able to give you a determination much beyond 24

that.

JUDGE ABRAMSON: Did you say it may not be 1 scheduled for December or may be? 2 3 MS. LEMONCELLI: It may now be scheduled 4 in December. So it will be moved to one month on the 5 schedule. 6 JUDGE ABRAMSON: And when that happened, 7 at the writing session, is that when it is made for scope or is the scope made after the writing 8 9 progresses? 10 MS. LEMONCELLI: Typically during the writing session, Your Honor. 11 JUDGE ABRAMSON: Okay, well, given that 12 13 and given our mandates and order laying out a schedule, where do we go with this? The Intervenors 14 15 had said that they'd like to go on with this. Would the Intervenors like to start 16 17 depositions before Staff has made its determination 18 where it's going to go? MR. LEARNER: Your Honor, this is Howard 19 20 If that is Your Honor's preference, we're Learner. 21 certainly willing to proceed in that direction. We 22 had agreed with the Applicant and with Staff that just for reasons of efficiency it probably would make more 23 sense to hold off on that until the EIS came out and 24 25 we could then do it on a consolidated basis.

JUDGE ABRAMSON: I don't see any reason we 1 can't say that. We're certainly not going to promote 2 3 any inefficient operations. 4 (Laughter.) 5 MR. LEARNER: Judge Abramson, that's not what I was suggesting. 6 7 (Laughter.) 8 I was just saying that for whatever 9 reason, Your Honor preferred, we are prepared to go 10 We think it's probably a more sensible procedure to wait until the EIS comes out. 11 MR. FRANTZ: Judge Abramson, this is Steve 12 Frantz, under the current rules there is no provision 13 for depositions or additional discovery beyond the 14 15 discovery disclosures that have been made and the updates that will be made periodically. 16 JUDGE ABRAMSON: Yes, we understand that. 17 18 And I don't know whether that's going to be sufficient We have to wait and see what all is 19 or not. 20 disclosed. So we'll have motions, etcetera. But need, for example, 21 we 22 statements of position, written testimony, responses 23 and rebuttal, etcetera. All of that, questions for witnesses, questions on rebuttal. All of that seems 24 25 to me dated on when we have an FEIS and we have the

Applicant's final application. So I'm certainly 1 2 comfortable. I think --ADMINISTRATIVE JUDGE BARATTA: If we don't 3 4 have a date for the EIS coming out, could we agree on 5 the way this schedule is set up, we have a written statement of position, etcetera and so many days after 6 7 that responses and similarly -- so if we were to agree 8 say so many days after issuance of the EIS, we could 9 actually come up with something that gave us an outline in terms of so many days after the issuance of 10 the EIS. Would that be something that we might be 11 12 able to work out? MR. FRANTZ: Yes, I think so. 13 recommend that within 30 days after the final EIS 14 15 comes out that the parties file their initial written 16 testimony and statements of position. 17 JUDGE ABRAMSON: How do the Intervenors 18 feel about 30 days? Does that sound like a good number for you? 19 20 MR. LEARNER: Your Honor, we were -- what 21 about 45 days. It would give us a little bit more 22 room. That's fine. MS. LEMONCELLI: The Staff 23 has no 24 objection to 45 days, Your Honor. 25 MR. FRANTZ: We would be willing to accept

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

45 days.

JUDGE ABRAMSON: After the FEIS?

MR. FRANTZ: Yes.

MS. LEMONCELLI: That's correct, Your Honor.

JUDGE ABRAMSON: All right, so why don't we -- we'll go to schedule on that basis and we'll get some sort of an order out and while it's -- it does not give the Commission all the definitiveness it needs, it at least recognizes the realities which are that (a) we shouldn't be inefficient; and (b) that the practicality is, nobody can really do much until we see what the final EIS is. So why don't we do that?

In the meantime, you can all keep us all

ADMINISTRATIVE JUDGE BARATTA: Just suggesting if -- we've annotated the part 2 and we could quickly run through the application as to when things happen.

What we ought to do is schedule --

JUDGE ABRAMSON: That's probably useful for you, so it will get in the record. Let's say that we say that written statements of position of written testimony with affidavits are due 45 days after the FEIS. Then the 2.120782 tells us that the written responses and rebuttal and supporting affidavits are

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

abreast.

due 20 calendar days later, as are proposed questions for witnesses and proposed questions on rebuttal due 7 days after that. And the motions to permit cross exam., we really can establish that date, but that is the Board can, but I'd like to see those due the same day as the rebuttal questions because you'll know by then whether you want to ask for permission to conduct cross examination.

Then we'll have to sort out the hearing location and date and that's at our discretion. Once we've had the hearing, there's 30 days with some discretion for us to issue the proposed findings and conclusions and then our initial decision. We just have to set in the schedule.

ADMINISTRATIVE JUDGE BARATTA: That's actually the proposed findings and conclusions are due in to us -- that's the schedule we want you to follow, so you understand what we'll find once we actually have that EIS and things get in motion.

I would anticipate, I would hope that and we won't put this in order, but I would say the hearing that follows would be somewhere between 30 to 60 days after we get all the paper in, something like that, depending on availability.

JUDGE ABRAMSON: Yes, it will depend on

NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

should proceed. And so we'll issue an order setting a 1 schedule all turning on the date of the issuance of 2 3 the FEIS. 4 ADMINISTRATIVE JUDGE BARATTA: Maybe if 5 the Staff could agree to provide us and all parties --I don't want to get into privileged information or 6 7 anything like that, but what your conclusion is as to what type of document you plan to issue and could you 8 determine that in the scope of the EIS in December, if 9 we could get some notification of that and what the 10 schedule will be at that time? 11 12 MS. LEMONCELLI: This is Mauri Lemoncelli for the Staff. The December date is referred to the 13 writing session for the EIS, but no document will be 14 produced at that time. 15 ADMINISTRATIVE JUDGE BARATTA: I got the 16 17 impression you'd have at least some idea of the scope at that time. 18 19 MS. LEMONCELLI: That's correct. That's 20 yet to be determined, but --21 ADMINISTRATIVE JUDGE BARATTA: MS. LEMONCELLI: 22 I hesitate to give certain dates because the Staff is just not certain of 23 24 the time schedule right now. 25 JUDGE ABRAMSON: We understand that.

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

think what Judge Baratta hoping that he could get would be something that would tell us the scope of the FEIS, at least with respect to this area of the contention and I can see all the ramifications of asking the Staff to do that. So that's a --

ADMINISTRATIVE JUDGE BARATTA: Apart from that, do we need to have another conference call in another month or so?

JUDGE ABRAMSON: My suggestion is we should wait to see -- to have a conference call after the Staff has had its initial writing session so the Staff can update everybody as to what they see as the timing and process from that.

Does that work for everybody? Staff?

MS. LEMONCELLI: Your Honor, that would be acceptable. If I could just qualify, particularly for the Intervenors as to this question, in terms of the writing session scheduled in December right now, after the Staff writes the document, it goes through the Staff concurrence chain. That typically takes a number of weeks. It may even take a number of months before the draft is issued.

JUDGE ABRAMSON: Help me understand what you would expect to produce in this initial writing session. Is it the actual document or is it an

NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

outline or how much level of detail will be produced 1 in this conference? 2 3 MS. HODGDON: Ann Hodgdon. I'm interrupting here, Ms. Lemoncelli and the Staff, and 4 5 I don't like to do this, but in any event the way we normally do this is that we go to the writing session 6 7 and then we bring it back and it has to be reviewed by 8 management and if we have any real concerns from 9 management then we might revisit certain sections and It takes us several months to get it out. 10 After that time, and we get the draft out, 11 12 we have a meeting which is subject to the regulation in which we take comments on the draft and we include 13 those in our final and we address all those in our 14 final. 15 16 JUDGE ABRAMSON: And the draft is made 17 available to --MS. HODGDON: The draft is made available. 18 JUDGE ABRAMSON: So everybody will see it 19 20 and the Intervenors will have a chance to get involved 21 in that. So the important thing here is just to 22 make sure that everybody knows when that is coming out 23 24 and has the right notice and time to mess with it. 25 Our current DEIS MS. HODGDON: Yes.

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

the discovery. I'm not sure the record is clear on 1 this. 2 The way we read the regulations is that 3 4 there's a flat prohibition on discovery by means of depositions or interrogatories or any other means 5 other than the discovery disclosures that are required 6 7 by 2.336. 8 And I would certainly hope that the Board 9 would not issue any kind of a scheduling order which would allow for any additional discovery without 10 taking briefs and parties on that issue. 11 12 JUDGE ABRAMSON: We certainly would not. 13 MR. FRANTZ: Thank you. JUDGE ABRAMSON: All right, any further 14 15 questions? 16 Court Reporter, are you okay? You've got everything you need? 17 COURT REPORTER: Yes. 18 JUDGE ABRAMSON: All right, thank you all 19 20 for participating. We'll be in touch with you at some 21 time in January of February. Dave, if you'll stay around, we'll give 22 23 you a buzz. (Whereupon, the 24 at 11:30 a.m., 25 teleconference was concluded.)

NEAL R. GROSS
COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

CERTIFICATE

This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission in the matter of:

Name of Proceeding: Exelon Early Site Permit

Docket Number:

52-007-ESP

Location:

telephone conference

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken by me and, thereafter reduced to typewriting by me or under the direction of the court reporting company, and that the transcript is a true and accurate record of the foregoing proceedings.

Matthew Thompson

Official Reporter

Neal R. Gross & Co., Inc.

NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701